**Exhibit K-3 – Guidance on eligible expenditure under grant financing and other costing aspects**

All expenditure under grant financing, whether by the recipient or sub-recipients, must be directly related to achieving the project's objectives, made during the grant implementation period and included in an approved AWPB. The grant design document must include a detailed activity-based budget clearly outlining the nature of planned expenditure.

**Eligible expenditures**

According to the Section 3.1(xi) of the General Provisions applicable to grants:

“*Eligible Expenditures* means expenditures eligible to be financed under the Grant. Such expenditures must satisfy all of the following requirements: they must (i) meet the reasonable cost of goods, works or services required for the Project; (ii) be covered by the relevant work plan and budget (WPB); (iii) be procured in accordance with the Recipient’s or other approved IFAD Procurement Procedures; (iv) be incurred within the Project Implementation Period, except for those expenditures necessary to meet the costs of winding up the Project, which may be incurred after the Project Completion Date and before the Grant Closing Date; (v) not involve a payment which is prohibited by a decision of the United Nations Security Council or any other policy of IFAD; (vi) not involve a payment which may constitute a Prohibited Practice; (vii) be supported by adequate documentation; and (viii) be verifiable by IFAD”.

**Budget presentation**

The summary budget should classify grant-financed expenditures into two main categories: *direct costs* and *indirect costs*, to be replicated for the main recipient and the sub-recipients, if any. If necessary, expenditures may also be broken-down following the disbursement categories described in the [IC/FOD/02/2013](https://archived-intranet.ifad.org/policies/ic/2013/IC-FOD-02-2013.pdf) dated 29 Aug 2013. Figures should be rounded to the nearest USD 1,000 and add up to the total grant amount. Costs should be shown by project year and split between IFAD financing and co-financing, the latter broken down by cash and in-kind, and should be mapped to specific disbursement category and activity. A detailed activity-based budget is required, together with the summary budget.

**Direct costs**

*Direct costs* are expenditures that are to be incurred only for the purposes of the financed operation, and that can be directly attributed to the expected outputs. These costs may include items such as consultants, cost of staff directly and only assigned to the project, training, travel, workshops, equipment, materials, research expenditures, publications, etc. as detailed below:

*Consultancies*: studies, technical assistance and other advisory services under the programme carried out by international and national consultants. Professional and consultancy services are services rendered by persons who possess a special skill, and who are not officers or employees of the organization applying for the grant. Consulting services must be justified, with information provided on the consultants' expertise, primary organizational affiliation, normal daily fee, and number of days of expected service. Consultants’ travel costs, including subsistence, are to be shown as travel expenditure. The applicant may be required to justify the daily fee.

*Equipment and materials*: office equipment, furniture, phones, computers, etc.. This should in all cases be limited to equipment or apparatus necessary to achieve the project objectives. Office equipment would not normally be considered eligible for projects unless project duration will be two years or more. Lease versus buy options should be considered. The design document should specify the intended use of the equipment at the end of the project. Where feasible, property should be transferred to beneficiaries.

*Vehicles*. Vehicles are not eligible expenditure under IFAD grant financing. Alternative options such as leasing or rental should be considered. Exceptions would not be considered for a grant implementing for less than two years and would otherwise have to be justified and require the approval of Director/FMD.

*Goods, services, and inputs*: Expenditure related to goods, non-consulting services or inputs.

*Operating costs*: Running costs directly attributable to the project, such as incremental office rental costs and utilities. If existing office facilities will be used, rental should not be charged to the grant. Other eligible running costs may include maintenance costs and audit. Operating costs should not exceed 10% of the total grant amount, unless clearly justified.

*Salaries and allowances*: Salaries and allowances of personnel on the payroll of the institution requesting the grant, directly and fully assigned to the project. Salaries of staff assigned to the project on a part time basis should be costed pro rata. Where part time staff are used, the full time equivalent of the salary should be indicated. Salaries of senior administrative staff, technical staff and administrative/clerical staff should be shown separately. Costs should be inclusive of statutory levies. Salaries and allowance should not normally exceed 30% of the total grant amount, unless clearly justified.

*Workshops*: Costs of workshop venue, food and beverages, publication material.

*Training*: Expenditure related to the training of project beneficiaries. If applicable, this will include all related expenditure such as the cost of the venue, participant travel, etc. Training for the employees of the institution applying for the grant is excluded.

*Travel and allowances*: Costs related to travel, including fares, per diem and hotel costs for full time staff, consultants and beneficiaries. Domestic and international travel should be identified separately.

*Sub-Grants*. Where grant resources are expected to be sub-granted to other partner agencies or beneficiaries, the purpose of such sub-grants and the identification of intended sub-grantee/beneficiaries must be clearly stated.

**Indirect costs**

*Indirect costs are o*verheads to be paid to the grant recipient. These may be stated as a fixed amount or a percentage payable to the recipient for the execution of the grant, which should be calculated as a percentage of direct costs. The amount of indirect costs should be reasonable, and must not exceed 8% of direct costs([[1]](#footnote-1)). If the grant has sub-recipients, the 8% threshold applies to the sum of the recipient's and sub-recipients' overheads. Any exception to the 8% threshold requires a waiver cleared by FMD and approved by the Vice President at Quality Assurance (QA) stage. Any such exception shall not constitute a precedent for future grant requests. In the case of grants to a UN agency, an 8% cost-recovery rate is usually applied. The summary and detailed budgets in grant design documents must show indirect costs separately from direct costs, at recipient and sub-recipient levels.

**Project Management Costs**

The Grant Design Document must include a separate component for project management costs, which should not exceed 20% of the total grant amount (including indirect costs). Project management cost details will be closely examined to confirm that there is no double counting with indirect costs.

Where the implementation of the project requires the setting up or the use of one or more project offices, IFAD would normally consider as eligible direct costs the capitalised and operating costs of the structure if the following conditions are fulfilled:

a) They comply with the cost eligibility criteria referred to in Section 3.1(xi) of the General Provisions applicable to grants

b) They fall within one of the following categories:

i) costs of staff, including administration and management staff, or consultants directly assigned to the operations of the project office.

ii) travel and subsistence costs for staff/consultants and other persons directly assigned to the operations of the project office;

iii) depreciation costs, rental costs or lease of equipment and assets composing the project office.

iv) costs of maintenance and repair contracts specifically awarded for the operations of the project office;

v) costs of consumables and supplies specifically purchased for the operations of the project office;

vi) costs of IT and telecommunication services specifically purchased for the operations of the project office;

vii) costs of energy and water specifically supplied for the operations of the project office;

viii) costs of facility management contracts including security fees and insurance costs specifically awarded for the operations of the project office.

**Additional costing aspects**

Other costing factors relevant for the review of grant proposals include:

1. *Target group/Beneficiaries*: The grant design document should clearly identify the project target group, and state the expected number of direct and indirect beneficiaries. Questions addressed during the grant review may include the following: What is the cost per beneficiary (i.e. total grant amount divided by the number of beneficiaries)? How much of the grant will directly benefit beneficiaries, in form of training, supplies to beneficiaries, publications meant for the beneficiaries, etc.? Are grant beneficiaries in developing countries?
2. *Counterpart financing*: Grant recipients are expected to contribute to the project with counterpart financing, whether in cash, in kind or a combination of both. The grant design document should indicate co-financed amounts, whether the co-financing has been secured, whether it will be in-kind or cash and the disbursement categories. Counterpart funding does not normally include overheads. In all cases, the total amount of overheads related to the grant (recipient, sub-recipient, counterpart funding) may not exceed 8% of direct costs attributed to IFAD financing.
3. *Retroactive financing*: when retroactive financing is proposed by the grant sponsor, the justification should be provided, for approval at QA. Retroactive financing cannot cover expenditure made before grant approval([[2]](#footnote-2)). A related provision must be included in the grant design document and President’s Report (if applicable). Retroactive financing will be indicated in Schedule 2 and/or as a Special Provision of the grant agreement, detailing disbursement categories involved and maximum amounts allowed. The amount has to be reasonable in comparison to the total grant amount and is not normally expected to exceed 10% of the total grant amount.
1. () For CGIAR centres, an additional 2% Cost Sharing Percentage (CSP), to be expressed as a separate budget line and to be calculated as a percentage of the total grant amount, covering for the Fund Council office costs (including quality assurance, independent evaluation, audit functions, etc.) for the World Bank, as Trustee, is to be added. This additional set of overheads should apply only for grants falling within a CGIAR Research Programme (CRP) under Window 3, disbursed through World Bank. [↑](#footnote-ref-1)
2. () Except in the case of contribution agreements with supplementary fund donors, where the retroactive financing date is the start date of the implementation period of the contribution agreement. [↑](#footnote-ref-2)