

Independent Office of Evaluation



European
Evaluation
Society
Annual
Conference

Evaluating the Support to Value Chain Development for Poverty Reduction

Approaches and Tools



Independent Office of Evaluation

The focus of this presentation is on methodology / approaches, rather than evaluation findings

Organizational context and key evaluation questions

A value chain as a system

Approaches to VC development; and changes in VC governance

Mapping outcomes: (i) VC development; (ii) pro-poor results

Agenda

What is IFAD?

- An international financial institution and specialized United Nations agency, investing in rural people, to increase their food security, improve the nutrition of their families and increase their incomes.
- IFAD lends to Governments which are responsible for project implementation.
- Since 1978: US\$22.4 billion approved in low-interest loans and grants for rural development projects.





☐ Overarching questions

- 1. Were IFAD value chain approaches conducive to reduce development and poverty reduction?
- 2. Does IFAD have adequate capacity and instruments?
- □ Time frame: 2007 2018. Finalized in 2019
- □ Key sources
- ✓ Review of 77 projects in 29 countries (country visits + desk review);
- ✓ Interviews at IFAD, with representatives of governments, international org, private entrepreneurs, financial institutions, famers organizations;
- ✓ E-survey of IFAD staff and managers of IFAD-funded projects;
- ✓ Review of experience from other organizations



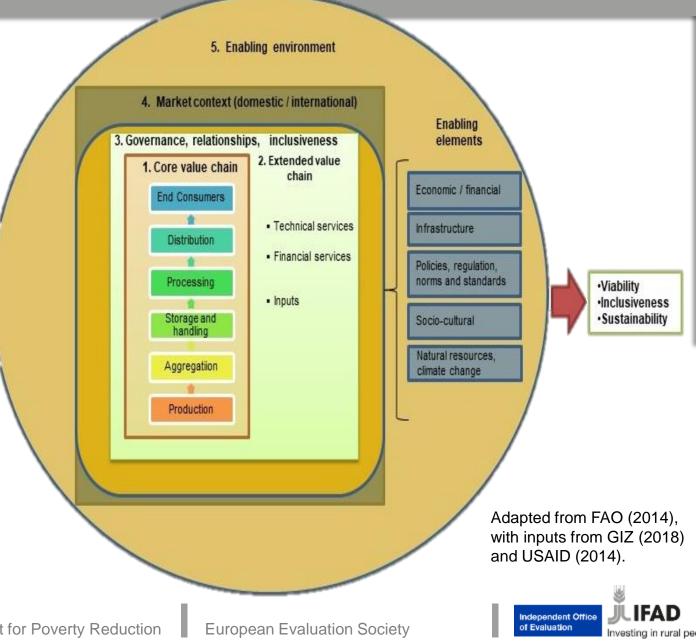
Defining a Value Chain (VC)

- Common definition in literature: VC is a set of phases required to bring a product from the input supply stage through the various phases of production and processing to its final market destination (e.g., Kaplinsky and Morris 2002).
- Narrow perspective: only addresses the 'supply chain', leaves out key factors to create value, governance issues and the enabling environment.
 - Conceptually more useful to consider value chain as a system (or sub-system).



Value chain as a system

- 1. The supply chain
- 2. Extended value (ancillary services)
- 3. Governance: relationships between the main stakeholders
- Determines trading conditions / inclusion of small producers who typically have limited voice and power
- 4. Market sub-system: interaction of supply and demand, regulation, level of competition / market power
- 5. Enabling environment:
- determines to what extent a value chain favours the flow of commodities, money and information



Organizational preparedness to work on value chains

....in order to Support transformational interventions, organizations need to transform themselves...

Dimensions of organizational preparedness

Relevant Strategies and policies

Integration of VC issues in country strategies

Human resources: experts, training of staff

Training, sensitization of government staff

Quality assurance procedures for project design

Supervision, correction during implementation

Knowledge management



What approaches have been taken to value chain development?

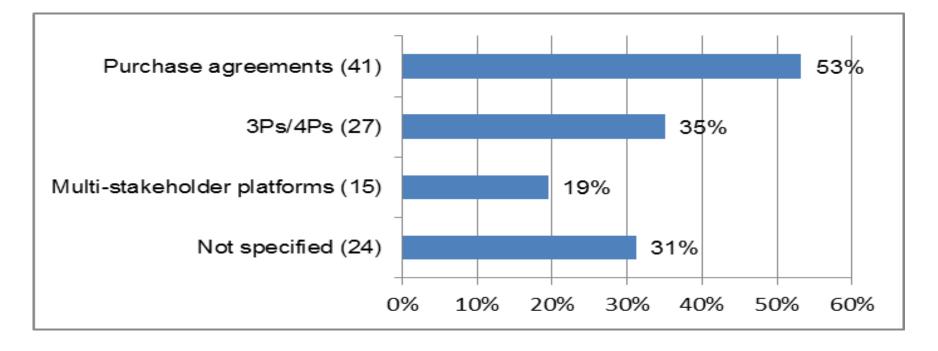
A Taxonomy

Approach	Description	Remarks	
Product & process upgrading	Improvement of quality and/or quantity of production (production techniques, higher-value products) or of the efficiency of the production process	Almost always observed, derivative of IFAD traditional	
Strengthening horizontal linkages	Creation of cooperatives, federations, capacity-building of producer organizations)	projects	
Strengthening vertical linkages	Promoting formal/stable contracting between producers and aggregators / processors	Observed in almost 80% of cases	
Functional upgrading	Adding new functions and activities to producers to generate more value (e.g., processing, packaging)	Slightly over half of the observations	



Addressing value chain governance

Type of value chain mechanisms promoted



- The evaluation found mostly buyer-driven arrangements. They helped secure markets and revenues but did not substantially alter the value chain governance. Small producers continued in weak bargaining position
- More far reaching effects when projects addressed the governance of (e.g., Multi-stakeholder platforms)



Mapping the country case findings

Classification of findings from country case studies along two dimensions:

Level of development of value chains

- **Incipient:** focus on production, mobilizing producers, building market access infrastructure
- Intermediate: functional upgrading for producer organizations, development of vertical linkages, further investment in infrastructure and technology (e.g., warehouses, cold stores and processing machinery)
- -advanced: higher level of product / process upgrading_(e.g., through certification or branding), some form of market information systems, and structured dialogue among value chain stakeholders

Pro-poor outcomes

- **Inclusiveness** (i.e. degree of actual poverty outreach)
- **Empowerment** of people and groups
- **Size of benefits** for the poor (e.g. income and food security)
- Perspectives for sustainability of benefits for the poor



Mapping of emerging findings

Percentages refer to the proportion of value chains classified (development & pro-poor)

	a) Low pro- poor outcomes	b) Medium pro-poor outcomes	c) High pro- poor outcomes
1. Advanced value chain development	3%	10%	10%
2. Intermediate value chain development	10%	19%	12%
3. Incipient value chain development	20%	15%	0%

- Intermediate value chain development and medium pro-poor outcomes were predominant
- Strongest cases of value chain development and poverty reduction linked to longterm intervention experience, focus on VC governance; and availability of technical assistance